104TH CONGRESS 2D SESSION

S. 1688

To establish a National Center for Rural Law Enforcement, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 19, 1996

Mr. Bumpers introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To establish a National Center for Rural Law Enforcement, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Rural Law Enforce-
- 5 ment Act of 1996".
- 6 SEC. 2. FINDINGS.
- 7 The Congress finds that—
- 8 (1) effective and impartial enforcement of the
- 9 law is one of the most important functions of the
- 10 government;

- 1 (2) the preservation of our form of Government 2 and the rights of our citizens are dependent upon 3 competent and professional law enforcement agen-4 cies;
 - (3) responsibility for law enforcement in the United States resides primarily with State and local governments;
 - (4)(A) one-third of all Americans live in nonurban areas and 90 percent of all law enforcement agencies serve populations of fewer than 25,000 residents; and
 - (B) 75 percent serve a population of fewer than 10,000 residents;
 - (5) rural violent crime has increased over 35 percent from 1985 to 1995, and is taking a toll on rural citizens and rural law enforcement practitioners;
 - (6) approximately 22,400 local government entities exist in the 50 States, and the needs of rural law enforcement in the areas of research, technical assistance, and the delivery of executive education and training programs have been jointly identified by the Federal Bureau of Investigation, the Department of Justice, and the National Center for Rural

1	Law Enforcement at the University of Arkansas at
2	Little Rock; and
3	(7) the National Center for Rural Law Enforce-
4	ment at the University of Arkansas at Little Rock
5	will continue to cooperate with the Federal Bureau
6	of Investigation and the Department of Justice to
7	promote the development and implementation of
8	training and education programs for rural law en-
9	forcement agencies.
10	SEC. 3. NATIONAL CENTER FOR RURAL LAW ENFORCE
11	MENT.
12	(a) In General.—Title XVIII of the Violent Crime
13	Control and Law Enforcement Act of 1994 is amended
14	by adding at the end the following new subtitle:
15	"Subtitle D—National Center for
16	Rural Law Enforcement
17	"SEC. 180401. ESTABLISHMENT.
18	"(a) In General.—There is established at the Uni-
19	versity of Arkansas, at Little Rock, the National Center
20	for Rural Law Enforcement.
21	"(b) Advisory Board.—
22	"(1) In general.—There shall be established
23	within the National Center for Rural Law Enforce-
24	ment an Advisory Board (referred to in this Act as

1	the 'Advisory Board') that shall be comprised of 15
2	members, of whom—
3	"(A) 10 shall be selected by the Attorney
4	General of the United States, in consultation
5	with the Director of the Federal Bureau of In-
6	vestigation, from personnel of rural law enforce-
7	ment agencies serving communities with popu-
8	lations of less than 25,000 people, 2 from each
9	of 5 regions (including the Northeast, North-
10	west, Southeast, Southwest, and Midwest);
11	"(B) 2 shall be selected by the Attorney
12	General from personnel of State law enforce-
13	ment agencies, 1 from training and 1 from law
14	enforcement;
15	"(C) 2 shall be selected by the Director of
16	the Federal Bureau of Investigation from em-
17	ployees of the Federal Bureau of Investigation
18	and
19	"(D) the Executive Director of the Na-
20	tional Center for Rural Law Enforcement, who
21	shall serve as a permanent member of the Advi-
22	sory Board.
23	"(2) Powers.—
24	"(A) Terms of the Advisory Board mem-
25	bers will be for 1 year, with 3 members rotating

- each year. The first Advisory Board members, at their first meeting, will draw lots from 1 to 5 years.
- "(B) The Advisory Board members shall formulate, adopt, and publish guidelines governing the operation of the Center, consistent with its mission.
 - "(3) Travel expenses.—The members of the Advisory Board shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in performance of services for the Advisory Board. "(c) Executive Director.—
 - "(1) APPOINTMENT.—The Attorney General shall appoint the Executive Director of the National Center for Rural Law Enforcement in consultation with the Director of the Federal Bureau of Investigation and the Chancellor of the University of Arkansas at Little Rock. The Executive Director shall serve a term not longer than 5 years.
 - "(2) DUTIES.—The Executive Director shall have the duties and responsibilities fulfilling functions as set forth in this Act, including the prepara-

1	tion and submission of a periodic report to the Advi-
2	sory Board and the Chancellor of the University of
3	Arkansas at Little Rock.
4	"(d) Procurement of Temporary and Intermit-
5	TENT SERVICES.—The National Center for Rural Law
6	Enforcement, with the advice of the Advisory Board, may
7	procure temporary and intermittent services under section
8	3109 of title 5, United States Code, at rates for individ-
9	uals that do not exceed the daily equivalent of the annual
10	rate of basic pay prescribed for members of the Senior
11	Executive Service, ES-6, Level V of the Executive Sched-
12	ule as authorized by section 5352 of such title.
13	"SEC. 180402. FUNCTIONS.
14	"(a) In General.—The Director of the National
15	Center for Rural Law Enforcement shall provide for—
16	"(1) the training of supervisory and executive
17	managers of rural law enforcement in a systematic
18	and effective manner;
19	"(2) the support of rural law enforcement agen-
20	cies with technical assistance and practical and fo-
21	cused research;
22	"(3) equitable education and training opportu-
23	nities for rural law enforcement personnel;
24	"(4) the delivery of training programs by Fed-
25	eral agencies and the Center;

- 1 "(5) the promotion, development, and adoption 2 of a voluntary national system of education and 3 training standards and certification;
 - "(6) the development and dissemination of information designed to assist States and units of local government in rural areas throughout the country;
 - "(7) grants to, and contracts with, Federal, State, and general units of local government, public and private agencies, educational institutions, organizations, and individuals to carry out this subtitle;
 - "(8) the establishment and continuation of a clearinghouse and information center for the collection, preparation, and dissemination of information on criminal justice and rural law enforcement, including programs for prevention of crime and recidivism, and management training of law enforcement personnel;
 - "(9) assistance and service in a consulting capacity to Federal, State, and local criminal justice agencies in the development, maintenance, and coordination of programs, facilities and services, training, research, and prevention with respect to crime in rural areas;

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- "(10) the encouragement and assistance to Federal, State, and local government programs and services, and programs for law enforcement officers, judges and judicial personnel, probation and parole personnel, correctional personnel, welfare workers, and other persons;
 - "(11) the development of technical training teams to aid in the development of seminars, workshops, and training programs within the States and with the State and local agencies that work with rural law enforcement managers;
 - "(12) the conduct, encouragement, and coordination of research relating to law enforcement and criminal justice issues, including the causes, diagnosis, and prevention of criminal activity;
 - "(13) the formulation and dissemination of rural law enforcement policy, goals, standards, and recommendations for Federal, State, and local criminal justice agencies, organizations, institutions, and personnel; and
 - "(14) evaluation programs that study the effectiveness of new approaches, techniques, systems, programs, and devices employed to improve rural law enforcement systems.

1	"(b) AUTHORITY.—The National Center for Rural
2	Law Enforcement may—
3	"(1) enter into contracts with public or private
4	agencies, organizations, or individuals for the per-
5	formance of any of the functions of the Center;
6	"(2) enter into cooperative agreements with
7	Federal, State, and local agencies and nonprofit en-
8	tities to carry out the functions of the Center;
9	"(3) arrange with and reimburse the heads of
10	Federal departments and agencies for the use of
11	personnel, facilities, or equipment of such depart-
12	ments and agencies;
13	"(4) confer with and avail itself of the assist-
14	ance, services, records, and facilities of State and
15	local governments or other public or private agen-
16	cies, organizations, and individuals; and
17	"(5) procure the services of experts and con-
18	sultants in accordance with section 3109 of title 5,
19	United States Code, at rates of compensation not to
20	exceed the daily equivalent of the rate authorized for
21	members of the Senior Executive Service, ES-6,
22	Level 5, as authorized by section 5352 of title 5,
23	United States Code.

1	"(c) Methods.—In carrying out its functions under
2	this section, the National Center for Rural Law Enforce-
3	ment shall—
4	"(1) utilize consensus building;
5	"(2) work in cooperation with—
6	"(A) rural, nonurban law enforcement
7	agencies;
8	"(B) agencies of Federal, State, and local
9	governments; and
10	"(C) institutions of higher learning, law
11	enforcement associations, and other not-for-
12	profit organizations;
13	"(3) request and receive from other Federal de-
14	partments and agencies such statistics, data, pro-
15	gram reports, and other materials necessary for the
16	Center to carry out its functions;
17	"(4) arrange with and reimburse the heads of
18	other Federal departments and agencies for the use
19	of personnel, facilities, or equipment of such depart-
20	ments and agencies; and
21	"(5) use the assistance, services, records, and
22	facilities of State and local governments or other
23	public or private agencies, organizations, and indi-
24	viduals.

1 "SEC. 180403. AUTHORIZATION OF APPROPRIATIONS.

- 2 "There are authorized to be appropriated to carry out
- 3 this subtitle, as a separate line item in the Department
- 4 of Justice Appropriations Act—
- 5 "(1) \$12,000,000 for fiscal year 1997; and
- 6 "(2) such sums as are necessary for each of the
- fiscal years 1998 through 2001.".
- 8 (b) Technical Amendment.—The table of contents
- 9 for the Violent Crime Control and Law Enforcement Act
- 10 of 1994 is amended by adding at the end of the matter
- 11 relating to title XVIII, the following:

"Subtitle D—National Center for Rural Law Enforcement

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[&]quot;Sec. 180401. Establishment.

[&]quot;Sec. 180402. Functions.

[&]quot;Sec. 180403. Authorization of appropriations.".